

Message Text

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INFO OCT-01 ISO-00 ACDA-19 CIAE-00 INR-10 L-03 NSAE-00

NSC-07 RSC-01 SCI-06 FEA-02 OIC-04 AF-10 ARA-16 EA-11

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TO SECSTATE WASHDC 4605

INFO AEC GERMANTOWN

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E.O. 11652: N/A

TAGS: IAEA

SUBJECT: IAEA BOARD OF GOVERNORS MEETING - JUNE 11-13, 1974

REF: STATE 118150

1. SUMMARY: LONGEST BOARD MEETING IN SEVERAL YEARS
CLOSED AFTER FIVE SESSIONS WITHOUT TAKING ACTION ON
TWO MAJOR ITEMS: (A) MANNER OF IMPLEMENTATION OF
AGENCY'S PROPOSED EXPANSION OF NUCLEAR SAFETY PROGRAM
AND (B) AGENCY'S DEFINITIONS AND RECOMMENDATIONS PURSUANT
TO LONDON OCEAN DUMPING CONVENTION. BOARD APPROVED
REGULAR BUDGET FOR 1975 AS REQUESTED, AND RECOMMENDED
THAT TARGET FOR VOLUNTARY CONTRIBUTIONS TO GENERAL FUND
BE \$4.5 MILLION. BOARD ALSO APPROVED NORTH KOREAN
APPLICATION FOR AGENCY MEMBERSHIP, DISCUSSED RECENT
INDIAN NUCLEAR EXPLOSION, AS REPORTED SEPTELS, AND
COMPLETED MOST OTHER ITEMS ON LONG AGENDA. END SUMMARY.

2. ADOPTION OF AGENDA: AS REPORTED IAEA VIENNA 5191,
NEW ITEM 17 WAS ADDED TO PROVISIONAL AGENDA, AT REQUEST
OF PAKISTAN, DEALING WITH INDIAN NUCLEAR EXPLOSION.
SECRETARIAT ALSO ADDED AS ITEM 18 APPOINTMENT OF NEW
MEMBER OF SAC. ITEMS 12 (MONACO LABORATORY) AND 15
(AMENDMENT OF STAFF RULES) DELETED. ONLY DISCUSSION CAME
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FROM INDIA, WHICH POINTED OUT THAT PAKISTAN EXPLANATORY

MEMORANDUM (CIRCULATED AS DOCUMENT GOV/1683) UNDER NEW AGENDA ITEM 17 CONTAINED ONLY THREE POINTS: FIRST WAS REQUEST THAT DG SUPPLY INFORMATION OF TYPE NORMALLY REQUESTED OF HIM BY MEMBERS DIRECTLY, NOT THROUGH BOARD AGENDA ITEM. SECOND WAS QUESTION OF ELIGIBILITY OF A MEMBER FOR AGENCY TECHNICAL ASSISTANCE, WHICH SHOULD BE DISCUSSED UNDER AGENDA ITEM DEALING WITH THIS SUBJECT. THIRD RAISED QUESTIONS RELATING TO APPLICATION OF SAFEGUARDS BY AGENCY, WHICH SHOULD PROPERLY BE DISCUSSED UNDER THAT HEADING. INDIA THUS SAW NO JUSTIFICATION IN REQUEST FOR SEPARATE AGENDA ITEM AND RESERVED ITS POSITION THEREON. WITHOUT FURTHER DISCUSSION, AGENDA WAS ADOPTED BY CONSENSUS.

3. AGENDA ITEM 1 - PROVISIONAL AGENDA FOR 18TH GENERAL CONFERENCE: SECRETARIAT FINALLY DECIDED TO CIRCULATE PROVISIONAL GC AGENDA (DOCUMENT GOV/1677) PREPARED ON ASSUMPTION THAT EXISTING GC RULES OF PROCEDURE WOULD APPLY TO 18TH SESSION. AFTER MEETING OF LDC CAUCUS ON JUNE 6, SECRETARIAT RECEIVED REQUEST IN NAME OF NINE LDC'S THAT ITEM BE INCLUDED ON GC AGENDA DEALING WITH FINANCING OF TECHNICAL ASSISTANCE; THERE WAS SOME RESISTANCE WITHIN SECRETARIAT AND AMONG MISSIONS OF ADVANCED COUNTRIES TO THIS, BUT IN END NO ATTEMPT WAS MADE IN BOARD TO BLOCK ITS INCLUSION. THERE WAS NO DISCUSSION OF PROVISIONAL AGENDA; NO FORMAL BOARD ACTION REQUIRED.

4. AGENDA ITEM 2 - ACCOUNTS FOR 1973: ACCOUNTS APPROVED BY CONSENSUS AND WITHOUT DISCUSSION.

5. AGENDA ITEM 3 - ANNUAL REPORT FOR 1973-4: INDONESIA BEGAN BRIEF DISCUSSION WITH CALL FOR PROVISION OF MORE INFORMATION IN ANNUAL REPORT ON UNDP PROJECTS EXECUTED BY AGENCY, AND ALSO SUGGESTED THAT IN FUTURE REPORT BE PREPARED ON CALENDAR YEAR BASIS, WHICH WOULD COINCIDE WITH BUDGETARY YEAR AND WITH PERIOD COVERED BY ACCOUNTS. PHILIPPINE STATEMENT REPORTED SEPTEL. USSR NOTED ABSENCE OF SEPARATE SECTION DEALING WITH PEACEFUL NUCLEAR EXPLOSIONS, GAVE LONG RECITAL OF AGENCY WORK IN FIELD, ASSUMED THAT RESULTS OF WORKING GROUP ON AGENCY PROCEDURES FOR RESPONDING TO REQUESTS FOR PN EXPLOSION SERVICES WOULD BE SUBMITTED TO UNCLASSIFIED

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BOARD, AND STRESSED IMPORTANCE OF THIS AGENCY FUNCTION IN LIGHT OF UPCOMING NPT REVCON. INDIA SUPPORTED INDONESIAN SUGGESTION THAT ANNUAL REPORT BE PREPARED ON CALENDAR YEAR BASIS. DG STATED THAT PREPARATION OF ANNUAL REPORT ON CALENDAR YEAR BASIS WOULD BE STUDIED BY SECRETARIAT. RESPONDING TO USSR COMMENT, HE STATED THAT SECRETARIAT INTENDED TO INCLUDE SECTION ON PN EXPLOSION SERVICES IN FINAL VERSION OF REPORT, AND THAT RESULTS OF WORKING

GROUP ON PROCEDURES WOULD BE SUBMITTED TO BOARD IN SEPTEMBER.
BOARD THEN APPROVED DRAFT ANNUAL REPORT BY CONSENSUS.

6. AGENDA ITEM 4 - PROGRAM FOR 1975-80 AND BUDGET FOR 1975:
SEPTTEL.

7. AGENDA ITEM 5 - RELATIONS WITH INTERGOVERNMENTAL
ORGANIZATIONS: UK SUGGESTED THAT OCAM NOT RPT NOT BE
OMITTED FROM LIST OF IGO'S INVITED TO ATTEND 18TH GC
SINCE THIS SESSION WOULD APPROVE AGENCY MEMBERSHIP FOR
MAURITIUS, WHICH WAS ALSO MEMBER OF OCAM; IF OCAM FAILED
TO ATTEND AGAIN THIS YEAR, BOARD COULD DELETE IT FROM LIST
OF IGO'S INVITED TO NEXT GC SESSION. FRANCE SUPPORTED UK.
BOARD APPROVED BY CONSENSUS INVITATIONS TO ALL SIX IGO'S
INCLUDING OCAM, INVITED LAST YEAR TO ATTEND 18TH SESSION
OF GC AS OBSERVERS.

8. AGENDA ITEM 6 - DESIGNATION OF BOARD MEMBERS FOR 1974-5:
CHAIRMAN READ OFF NAMES OF TWELVE STATES LISTED PARA 7
REFTEL, AND TOOK IT THAT BOARD HAD NO OBJECTION TO APPROVING
THESE DESIGNATIONS TO SERVE ON BOARD NEXT YEAR. SWEDEN
STATED THAT IT NOT CONSULTED ON THIS MATTER; WHILE AGREEING
WITH SUGGESTED DESIGNATIONS, SWEDEN WISHED RECALL THAT
STATUTE MENTIONED NO CRITERIA FOR SUCH DESIGNATION AND
THAT THERE WAS NO SUPPORT IN STATUTE FOR PRESUMPTION THAT

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ANY BOARD SEATS WERE RESERVED FOR CERTAIN COUNTRIES. MEXICO ALSO STATED IT NOT CONSULTED, AND WISHED FACT NOTED IN RECORD. COMMENT: BY ITS STATEMENT, SWEDEN WAS MAINTAINING PATTERN BEGUN LAST YEAR OF HOLDING POSITION OPEN FOR POSSIBLE FUTURE CHALLENGE TO ITALY'S STATUS AS DESIGNATED AND OTHERWISE EFFECTIVELY PERMANENT MEMBER OF BOARD. MEXICO EVIDENTLY WISHES MAINTAIN SIMILAR OPENING AGAINST TRADITION THAT ARGENTIAN AND BRAZIL SHARE DESIGNATION AS MOST ADVANCED IN LATIN AMERICAN REGION. END COMMENT.

9. AGENDA ITEM 7(A) - REPORT ON PROVISIONS OF TA FOR 1973: ONLY SUBSTANTIVE DISCUSSION WAS INTERVENTION BY INDONESIA, REFERRING TO PARA 120 OF REPORT, TO SUGGEST THAT AGENCY TAKE INITIATIVE WITH UNESCO AND UNDP TO PROMOTE ESTABLISHMENT IN LDC'S OF RESEARCH AND TEACHING LABORATORIES FOR TEACHING OF NUCLEAR SCIENCE. AFTER BOARD APPROVED REPORT BY CONSENSUS, UK NOTED THAT THIS WAS PROBABLY LAST BOARD DISCUSSION OF TA PROGRAM AT WHICH DDG FOR TA GOSWAMI (WHO WILL RETIRE AT END OF 1974) WOULD BE PRESENT; 14 GOVERNORS FOLLOWED WITH TRIBUTES TO GOSWAMI'S LONG AND EXCELLENT SERVICE.

10. AGENDA ITEM 7(B) - FINANCING OF TA: DISCUSSION AND TEXT OF BOARD CONSENSUS STATEMENT REPORTED SEPTEL. UNCLASSIFIED

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11. AGENDA ITEM 8(A) - SAFEGUARDS AGREEMENTS: USSR INTERVENED TO APPLAUD ADDITIONAL AGREEMENTS PURSUANT TO NPT AND, IN VIEW NPT REVCON, URGE EFFORTS TO SPEED UP CONCLUSION OF AGREEMENTS. HE STRESSED NEED FOR EFFICIENT AND EFFECTIVE AGENCY SAFEGUARDS. REGARDING AGREEMENT WITH PANAMA, POSITION OF USSR ON TLATELOLCO TREATY WELL KNOWN TO BOARD; HE HOPED PANAMA WOULD SOON DECIDE TO ADHERE TO NPT AS WELL. USSR HAD NO OBJECTION TO OTHER AGREEMENTS TO BE CONSIDERED. (COMMENT: SOVIET SUPPORT FOR IAEA SAFEGUARDS THUS STOOD THE TEST SINCE AGREEMENTS BEING CONSIDERED INCLUDED ONES WITH SOUTH AFRICA AND WITH CHILE.) IN DISCUSSION OF AGREEMENT WITH PANAMA, FRG RAISED QUESTION OF WHETHER STATES PARTY TO TLATELOLCO TREATY SHOULD RECEIVE AGREEMENTS BASED ON MATERIAL (I.E. INFCIRC/153) RESERVED UNTIL NOW FOR NPT PARTIES. HOWEVER, BEARING IN MIND THAT PANAMA WAS PARTY TO TLATELOLCO TREATY AND THAT THIS PURSUED SAME OBJECTIVES AS NPT, FRG COULD APPROVE AGREEMENT. ARGENTINA BRIEFLY NOTED THAT IT DID NOT SUBSCRIBE TO EITHER NPT OR TLATELOLCO TREATY AND WISHED THEREFORE TO ABSTAIN ON THREE AGREEMENTS BEFORE BOARD PURSUANT TO EITHER OR BOTH OF THOSE TREATIES. BOARD APPROVED BY CONSENSUS, AND WITHOUT FURTHER DISCUSSION, AGREEMENTS WITH

PANAMA, JORDAN PURSUANT NPT, ECUADOR PURSUANT NPT AND TLATELOLCO TREATY, AMENDMENTS TO SPAIN-US AND SOUTH AFRICA-US TRILATERAL AGREEMENTS, AND UNILATERAL SUBMISSION BY SPAIN (STATE 123759). AGREEMENT WITH CHILE (IAEA VIENNA 5217) RAN INTO SOME FLACK OVER LATE ISSUANCE OF DOCUMENT AND WAS POSTPONED UNTIL FOLLOWING DAY, AT WHICH TIME IT WAS APPROVED. FOLLOWING APPROVAL OF PREVIOUSLY MENTIONED SAFEGUARDS AGREEMENTS, DG INDICATED THAT, PURSUANT TO SUGGESTION MADE BY FRG AT POST-GC SEPTEMBER 1973 BOARD SESSION, SIMPLIFICATION OF BOARD PROCEDURE FOR PRESENTATION OF SAFEGUARDS AGREEMENTS PURSUANT TO NPT HAD BEEN STUDIED AND FOUND FEASIBLE. SECRETARIAT WOULD SHORTLY ISSUE A GOV/INF DOCUMENT WHICH WOULD CONTAIN A TEXT OF A STANDARD INFCIRC/153 AGREEMENT AND STANDARD PROTOCOL USED TO HOLD IN ABEYANCE APPLICATION OF SAFEGUARDS PURSUANT TO SUCH AGREEMENT IN CASE OF STATES HAVING NO MATERIAL THAT WOULD BE SUBJECT TO SAFEGUARDS. THEREAFTER, BOARD DOCUMENTS REQUESTING APPROVAL OF AGREEMENTS PURSUANT TO NPT WOULD CONTAIN UNCLASSIFIED

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(SUBJECT TO AGREEMENT OF STATE CONCERNED) ONLY INFORMATION REGARDING INDIVIDUAL ENTRY-INTO-FORCE PROVISIONS, AND ANY DIVERGENCES FROM STANDARD TEXT; AFTER ENTRY INTO FORCE, FULL TEXT OF EACH AGREEMENT CONCLUDED WOULD BE PREPARED AS AN INFCIRC. FRG EXPRESSED THANKS TO DG FOR NEW PROCEDURE, WHICH SHOULD SIMPLIFY BOARD DELIBERATIONS AND SAVE CONSIDERABLE MONEY. PURSUANT GUIDANCE CONTAINED STATE 25963, US BRIEFLY CONCURRED IN DG'S SUGGESTED PROCEDURAL SIMPLIFICATION, AND THEN DELIVERED STATEMENT IN CONNECTION WITH INDIAN NUCLEAR EXPLOSION (IAEA VIENNA 5233).

12. AGENDA ITEM 8(B) - SAFEGUARDS INSPECTORS: BOARD APPROVED TWO ADDITIONAL INSPECTORS NAMED GOV/1669.

13. AGENDA ITEM 9 - CONVENTION ON PREVENTION OF MARINE POLLUTION BY DUMPING OF WASTES AND OTHER MATTER: REPORT OF DISCUSSION AND BOARD INACTION SEPT.

14. AGENDA ITEM 10 - REACTOR PROJECTS: BOARD APPROVED ALL AGREEMENTS LISTED PARA 11 REFTEL. IN RESPONSE TO UK QUERY, SECRETARIAT STATED THAT NPT SAFEGUARDS AGREEMENT WITH THAILAND ENTERED INTO FORCE ON MAY 16, AND THAT REFERENCES TO SAFEGUARDS IN THAT DOCUMENT WOULD BE MODIFIED ACCORDINGLY. MEXICO THANKED AGENCY FOR ENABLING LAGUNA VERDE UNIT TWO TO PROCEED, AND US STATED THAT USG CONSIDERATION OF AGREEMENTS WITH MEXICO AND YUGOSLAVIA HAD BEEN FACILITATED BY FACT THAT BOTH WERE PARTIES TO NPT, AND MEXICO ALSO TO TLATELOLCO TREATY. FRG SUGGESTED THAT SECRETARIAT EXPLORE FEASIBILITY OF SIMPLIFIED PROCEDURE

FOR APPROVAL OF AGREEMENTS FOR TRANSFER TO TITLE TO AVOID
BURDENING BOARD AGENDA WITH LONG LIST OF REACTOR PROJECTS
AT EVERY MEETING, AND SECRETARIAT STATED THIS UNDER CON-
SIDERATION BUT NO CONCLUSION REACHED AS YET. AFTER ALL
AGREEMENTS APPROVED, US INTERVENED AGAIN TO MAKE STATEMENT
REGARDING PREFERENCE IN ALLOCATION OF ANNUAL GIFT OF SNM
TO REQUESTS FROM LDC PARTIES TO NPT, AS AUTHORIZED STATE
120472.

15. AGENDA ITEM 11 - POTENTIAL IMPACT OF ENERGY CRISIS
ON AGENCY'S FUTURE PROGRAM: ONLY SPEAKER WITH SUBSTANTIVE
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REMARKS ON ITEM WAS PAKISTAN, WHICH HAD INTRODUCED SAME

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ITEM ON AGENDA OF FEBRUARY BOARD SESSION. PAKISTAN WELCOMED
ACTIONS DESCRIBED IN PROGRAM AND BUDGET DOCUMENT, WHILE NOTING
THAT THEY DID NOT YET CONSTITUTE A DETAILED PROGRAM OF ACTION
FOR LONGER TERM (E.G., FIVE YEARS OR SO); HE HOPED SUCH
LONGER-TERM PLAN WOULD SHORTLY BE RECEIVED FROM SECRETARIAT.
VIGOROUS AGENCY PROGRAM SHOULD EMPHASIZE THREE PARTICULAR AREAS.
FIRST, AGENCY SHOULD PURSUE EFFORTS WITH OTHER IO'S, ESPECIALLY

CAPITAL LENDING AGENCIES, TO ENCOURAGE FINANCING OF NUCLEAR PLANTS, WHICH WERE HIGHLY CAPITAL-INTENSIVE. SECOND, REGARDING SUPPLY OF PLANTS AND MATERIALS, HE SUGGESTED AGENCY LOOK INTO PROBLEM OF LONG LEAD-TIMES AND DELAYS IN OBTAINING PLANTS OR COMPONENTS, ESPECIALLY IN VIEW SPECIAL PROBLEMS OF LDC'S; THAT AGENCY CONTINUE TO ENCOURAGE VENDORS TO MARKET PROVEN REACTORS IN SMALL AND MEDIUM POWER RANGE; THAT AGENCY INCREASE EFFORTS IN URANIUM RESOURCES SUPPLY, ESPECIALLY IN EXPLORATION AND DEVELOPMENT; AND THAT AGENCY STUDY ADEQUACY OF ENRICHMENT SERVICES TO INSURE AVAILABILITY OF ENRICHED URANIUM FOR REACTOR FUEL. THIRD, PROPOSED EXPANSION OF AGENCY TRAINING ACTIVITIES WAS WELCOME, BUT THESE ACTIVITIES MIGHT HAVE TO BE EXPANDED FURTHER IN FUTURE YEARS. AGENCY SHOULD ALSO ENCOURAGE ESTABLISHMENT OF REGIONAL TRAINING CENTERS WHERE GROUPS OF LDC'S COULD COOPERATE IN TRAINING MANPOWER REQUIRED FOR NUCLEAR PROGRAMS. PAKISTAN ALSO CALLED FOR CONTINUED STRONG SUPPORT AND EXPANSION OF AGENCY ACTIVITIES IN NUCLEAR SAFETY AND ENVIRONMENTAL PROTECTION; NUCLEAR SAFETY DID NOT ONLY BENEFIT UNCLASSIFIED

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COUNTRIES WHERE PLANTS WERE LOCATED, BUT WAS OF SIGNIFICANT BENEFIT TO NUCLEAR POWER THROUGHOUT WORLD. SWITZERLAND STRESSED THAT AGENCY PROGRAMS MUST NOT BE VIEWED INVACUUM, BUT THAT THEY MUST BE CROSS-CONNECTED TO MAXIMUM EXTENT WITH RELATED PROGRAMS OF OTHER ORGANIZATIONS. JAPAN APPRECIATED MODIFICATIONS OF AGENCY'S PROGRAM AND BUDGET FOR 1975 APPROVED EARLIER, WHICH ADEQUATELY REFLECTED VIEWS EXPRESSED BY GOVERNORS DURING DISCUSSION THIS SUBJECT IN FEBRUARY. CANADA WAS GRATEFUL FOR DG'S PROMPT RESPONSE TO DEVELOPMENTS IN ENERGY FIELD, AND SAID AGENCY WAS INDEBTED TO PAKISTAN FOR RAISING MATTER.

16. AGENDA ITEM 12 - MONACO LABORATORY: ITEM DELETED, AND WILL BE CONSIDERED AT PRE-GC BOARD SESSION IN SEPTEMBER.

17. AGENDA ITEM 13 - MEMBERSHIP APPLICATIONS : BOARD CONSENSUS SUPPORTED RECOMMENDATION THAT GC APPROVE NORTH KOREAN MEMBERSHIP APPLICATION; REPORT OF DISCUSSION SEPTTEL.

18. AGENDA ITEM 14 - AMENDMENT OF PROVISIONAL STAFF REGULATIONS: ITEM DELETED; WILL BE CONSIDERED AT PRE-GC BOARD SESSION IN SEPTEMBER.

19. AGENDA ITEM 15 - TRANSFERS OF FUNDS BETWEEN SECTIONS OF REGULAR BUDGET FOR 1974: BOARD APPROVED REQUESTED TRANSFERS BY CONSENSUS AND WITHOUT DISCUSSION.

20. AGENDA ITEM 17 INDIAN NUCLEAR EXPLOSION: BOARD DISCUSSION REPORTED SEPTTEL.

21. AGENDA ITEM 18 - APPOINTMENT OF MEMBER OF SAC: DG EKLUND

INFORMED BOARD THAT AMBASSADOR TAPE OF US HAD TENDERED HIS RESIGNATION AS MEMBER OF SAC; HE EXPRESSED THANKS TO AMBASSADOR TAPE FOR HIS SERVICE, AND PROPOSED TO REPLACE HIM BY DR. FLOYD CULLER OF US (DG DISTRIBUTED BIO DATA ON CULLER). BOARD APPROVED, WITHOUT DISCUSSION.

22. AGENDA ITEM 16 - ARRANGEMENTS FOR FUTURE MEETINGS:
NEXT BOARD MEETING TO BE HELD ON FRIDAY, SEPTEMBER 13, 1974,
IMMEDIATELY PRIOR TO OPENING OF 18TH GC ON FOLLOWING MONDAY.
UK ASSUMED THAT ITEM WOULD BE ADDED TO LIST OF SUBJECTS FOR
THAT MEETING CONTAINED GOV/1685 FOR FURTHER CONSIDERATION OF
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OCEAN DUMPING CONVENTION (SEE AGENDA ITEM 9 ABOVE) AND DG
CONFIRMED THAT THIS WOULD BE DONE. PORTER

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